

## Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 SSO-00 NSCE-00 USIE-00

INRE-00 ERDA-05 CIAE-00 H-02 INR-07 IO-10 L-03

NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SAJ-01

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O R 191150Z SEP 75

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3639

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY BONN

AMEMBASSY LONDON

USDEL MBFR VIENNA

HSAPE

USCINCEUR

S E C R E T USNATO 5113

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

REFS: A) USNATO 5059 DTG 171433Z SEP 75

B) USNATO 5006 DTG 151157Z SEP 75

1. DURING SEPTEMBER 18 SPC DISCUSSION OF THE FRG POSITION PAPER ON FORCE DEFINITIONS, THE BELGIAN REP (WILLOT) SAID THAT WHEN THE TALKS RESUME IN VIENNA, THE AHG SHOULD MAINTAIN ITS STAND ON THE PRINCIPLE OF DEFINING FORCES BY UNIFORM. HE ADMITTED THAT THIS PRINCIPLE CONTAINS CERTAIN ANOMALIES, E.G., THE CZECH AND POLISH TERRITORIAL AIR DEFENSE PERSONNEL, WP HELICOPTER PERSONNEL AND THE FRG AIR FORCE PERSONNEL ASSIGNED TO PERSHING SSM SYSTEMS. THESE COULD BE TREATED AS PRECISE EXCEPTIONS TO THE UNIFORM PRINCIPLE. HE WARNED, HOWEVER, THAT THE WP REAR SERVICE PERSONNEL REMAINED AS A PROBLEM AREA WHICH COULD BE EXPLOITED BY THE EAST. THEY COULD CLAIM THAT AN UNSPECIFIED NUMBER OF THESE PERSONNEL SUPPORT THE PERSONNEL IN EXCEPTED CATEGORIES. THEREFORE, THE ALLIES CANNOT AGREE TO TREAT ANY WP PERSONNEL AS EXCEPTIONS TO THE UNIFORM PRINCIPLE UNTIL THE TWO SIDES HAVE EXCHANGED DATA WHICH WILL CLEARLY DEFINE THE CATEGORIES FOR EXCEPTION.

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GORIES. THEREFORE, THE ALLIES CANNOT AGREE TO TREAT ANY WP PERSONNEL AS EXCEPTIONS TO THE UNIFORM PRINCIPLE UNTIL THE TWO SIDES HAVE EXCHANGED DATA WHICH WILL CLEARLY DEFINE THE CATEGORIES FOR EXCEPTION.

2. THE NETHERLANDS REP (MEESMAN) ASKED HOW FORCE DEFINITIONS WILL AFFECT THE PROPOSAL TO INCLUDE AIR MANPOWER IN A COMBINED COMMON CEILING? THE BELGIAN REP SAID THE UNCERTAINTIES REGARDING THE SIZE OF THE GROUND AND AIR FORCES AFTER REDEFINITION REINFORCE HIS ARGUMENT THAT IT IS PREMATURE TO CONSIDER THE COMBINED COMMON CEILING AT THIS TIME. THE UK REP (BAILLES) DISAGREED SAYING THAT THE EFFECT OF FORCE REDEFINITION ON OPTION III REMAINS TO BE STUDIED.

3. THE FRG REP (HOYNCK) CIRCULATED AN ANNEX, WHICH FOLLOWS, CONTAINING FIGURES ILLUSTRATING PARAGRAPH 16 (C) OF THE FRG PAPER (REF A). HE PERSONALLY SAW NO PROBLEM WITH THE BELGIAN VIEW ON INTERIM GUIDANCE FOR THE AHG AND URGED THAT THE SPC UNDERTAKE TO BEGIN DRAFTING SUCH GUIDANCE ON SEPTEMBER 22.

4. THE FRG REP SAID THAT IN ADDITION TO THE POINTS OUTLINED BY THE BELGIAN REP ABOVE, INTERIM GUIDANCE SHOULD ALSO COVER THE POINTS IN PARAGRAPH 14 OF THE FRG PAPER. THE NETHERLANDS REP ASKED WHAT THE FRG WAS TRYING TO ESTABLISH IN SUB-PARA 14 (D)? THE FRG REP SAID THIS SUB-PARA IS TIED TO THE "THIRD ELEMENT" IN PARAGRAPH 12 OF THE PAPER; THE FRG WANTS TO AVOID ANY IMPLI-

CATION THAT ALLIED WILLINGNESS TO DISCUSS DIFFERENT FORCE CATEGORIES ALSO MEANS AN ALLIED WILLINGNESS TO ACCEPT REDUCTIONS IN THOSE CATEGORIES.

5. THE DANISH REP (VILLADSEN) EXPRESSED PESSIMISM THAT THERE WOULD BE AN EXCHANGE OF DATA ANY TIME SOON. THUS, THERE MIGHT NOT BE A DEFINITION OF FORCES NOR A CLEAR INDICATION OF THE SIZE OF FORCE CATEGORIES FOR A LONG TIME. THIS HAD IMPLICATIONS FOR THE ROLE OF THE COMMON CEILING IN OPTION III. THE US REP (MOORE) RECALLED THE US VIEW (SUPPORTED BY DENMARK) THAT CONSIDERATIONS SUCH AS THIS MAKE IT IMPOSSIBLE TO SEEK EASTERN AGREEMENT IN PHASE I ON A SPECIFIC FIGURE FOR THE COMMON CEILING.

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6. THE FRG AND UK REPS SUGGESTED THAT THE IS PREPARE A BRIEF INITIAL DRAFT OF INTERIM GUIDANCE FOR THE AHG, ALONG THE LINES THAT THE AHG SHOULD CONTINUE FOR THE PRESENT TO DRAW ON EARLIER NAC GUIDANCE ON ANOMALIES. THE IS WILL HAVE AN INITIAL DRAFT FOR THE SPC TO CONSIDER AT ITS SEPTEMBER 22 SESSION.

7. ACTION REQUESTED: REQUEST COMMENTS AND GUIDANCE ON FORCE DEFINITIONS, INCLUDING THE KIND OF NAC GUIDANCE WASHINGTON WOULD LIKE THE AHG TO HAVE AT THE OUTSET OF THE NEW NEGOTIATING ROUND.

8. BEGIN TEXT OF FRG ANNEX TO PARAGRAPH 16 (C) OF REF A:

NUMERICAL EFFECTS OF RECATEGORIZATION  
IN ACCORDANCE WITH PARA 16 C OF WORKING PAPER

1. BASIC DATA:	NATO (END 74)	WP (MID 74)
AIR FORCE PERSONNEL	193,000	208.000
GROUND FORCE PERSONNEL	791.000	937.000
TOTAL	984.000	1.145.000

2. NUMERICAL EFFECT OF  
RECATEGORY ON DATA:

GROUND FORCE PERSONNEL		
(CATEGORIZED BY UNIFORM)	791.000	937.000
PLUS AREA AIR		
DEFENSE	PLUS 29.000	PLUS 11.000
MINUS HELICOPTER PER-		
SONNEL	MINUS 18.000	---
MINUS US PERSHING PER-		
SONNEL	MINUS 5.000	---
GROUND FORCE PERSONNEL		
(RECATEGORY)	797.000	949.000
AIR FORCE PERSONNEL		
(CATEGORIZED BY UNIFORM)	193.000	208.000
MINUS AREA AIR DEFENSE	MINUS 29.000	MINUS 11.000
PLUS HELICOPTER PERSONNEL	PLUS 18.000	---
PLUS US PERSHING PERSON-		
NEL	PLUS 5.000	---

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187.000	197.000
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3. NUMERICAL EFFECT OF RECATEGORY  
ON COMMON/COMBINED C. CEILING: NATO (END 74) WP (MID 74)

NATO GFP	797.000	
REDUCED BY 10 PCT	MINUS 79.700	
	717.300	
POSSIBLE COMMON CEILING (GFP)	720.000	
NATO GFP REDUCTIONS	77.000	EQUAL 9.66 PCT
WP GFP	948.000	
REDUCED BY COMMON CEILING FIGURE		MINUS 720.000
	228.000	EQUAL
	24.05 PCT	

COMBINED COMMON CEILING:	
COMMON CEILING	720.000
PLUS WP AIR FORCE PERSONNEL	PLUS 197.000
COMBINED COMMON CEILING	917.000

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SECDEF INFO BONN  
LONDON  
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